

9.28 Village of Victory

This section presents the jurisdictional annex for the Village of Victory. Representatives from the Village of Victory did not provide any updates to this annex for the 2019 HMP Update. The population data was updated to be consistent with the rest of this plan. Hazard Mitigation Plan Point of Contact

| Primary Point of Contact | Alternate Point of Contact |
|---|--|
| James M. Sullivan, Mayor PO Box 305; Victory Mills, NY 12884 (518) 695 – 3808 jsullivan@villageofvictory.org | Lawrence Wolcott, Fire Chief POd Box 305; Victory Mills, NY 12884 (518) 695 – 3808 eta612@aol.com |

9.28.1 Village Profile

Population

517 (American Community Survey 5-Year 2016 Estimates)

Location

The Village of Victory is located in the northeast part of the Town of Saratoga, southwest of and bordering the Village of Schuylerville. Victory is one of the smallest villages in New York State. The village is located on the north bank of Fish Creek, a tributary of the nearby Hudson River. New York State Route 32, Gates Avenue, passes through the village.

According to the U.S. Census Bureau, the village has a total area of 0.5 square miles, all of it land.

Climate

Saratoga County, with all its municipalities, generally experiences seasonable weather patterns characteristic of the northeastern U.S. Warm summers are typically experienced, with occasional high temperatures and humidity. Midsummer temperatures typically range from 60°F to 83°F (Fahrenheit). The winters of Saratoga County are long and cold, with temperatures typically ranging from 12°F to 30°F (Fahrenheit). During the winter, temperatures are cooler than the temperatures in areas located near large bodies of water. Snow accumulates to an average depth of 68.7 inches each year.

Brief History

The village has also been called "Victory Mills," most likely named so owing to the former factory/mill, known as Saratoga Victory Manufacturing Company, centrally located on Gates Avenue, the primary road through town. The village was incorporated in 1849. The name Victory is most certainly due to the defeat of the British at the Battle of Saratoga and the surrender of the sword from Burgoyne to Gates, which ceremony took place near Victory.

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Governing Body Format

The Village of Victory is governed by a three member Board of Trustees. Each member has a four year term and is an elected position. Of the village board there is a mayor and two trustees. The village consists of seven departments and or commission boards and report to the board of trustees.

Growth/Development Trends

Table 9.28-1 New and Potential Development in the Village of Victory

| Property Name | Type | Number of Structures | Address | Block and Lot | Description |
|----------------------------|-------------|----------------------|------------------------------------|----------------|---|
| Riverview Realty | Residential | 1 | Gates Avenue | 170.30-2-27.1 | Pending planning board approval of renovation of old mill property. |
| Revolutionary Land Corp. | Residential | 0 | Gates Ave Extension | 157.78-1-13.11 | 12.38 acres with conceptual development extending small housing development. |
| Water Treatment Facilities | Gov't. | 2 | Town of Saratoga & Fort Hardy Park | Not provided | Completed new and upgrade water treatment plants as mandated serving two villages with outside users in three townships. |
| Sewer Wastewater | Gov't. | 1 | Not provided | Not provided | Impact of potential new WWTP under mandate in the neighboring village would affect Village of Victory. Victory has improved the sewer infrastructure as mandated in 1993. Lift station only located in Victory. |

9.28.2 Village-Specific Hazard Information

Detailed hazard event histories can be found in the Previous Occurrences and Losses sections of each hazard profile in Section 5. Table 9.28-2 summarizes the Village of Victory ranking of the natural hazards based on probability of occurrence and impacts to the village.

Table 9.28-2 Village of Victory Hazard Ranking

| Rank # | Hazard Type | Probability of Occurrence | Risk Ranking Score ^a | Hazard Ranking ^b |
|--------|---|---------------------------|---------------------------------|-----------------------------|
| N/A | Drought | No information provided | No information provided | No information provided |
| 4 | Earthquake | Rare | 11 | Low |
| 1 | Flood (riverine, flash, coastal and urban flooding) | Frequent | 51 | High |
| N/A | Extreme Temperature | No information provided | No information provided | No information provided |
| 3 | Ground Failure | Occasional | 24 | Medium |

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| Rank # | Hazard Type | Probability of Occurrence | Risk Ranking Score ^a | Hazard Ranking ^b |
|--------|--|---------------------------|---------------------------------|-----------------------------|
| N/A | Invasive Species | No information provided | No information provided | No information provided |
| 2 | Severe Storm (windstorms, thunderstorms, hail, lightning and tornados) | Frequent | 51 | High |
| 1 | Severe Winter Storm (heavy snow, blizzards, ice storms) | Frequent | 54 | High |
| N/A | Wildfire | No information provided | No information provided | No information provided |

a. Risk ranking score = Probability x Impact

b. High = Total hazard priority risk ranking score of 31 and above; Medium = Total hazard priority risk ranking of 16-30; and Low = Total hazard risk ranking below 15

c. N/A = Not available. The Village of Victory did not rank the new hazards profiled in the 2019 HMP Update. The rankings in this table reflect the village's ranking of the hazards in the previous HMP.

9.28.3 Capability Assessment

This section identifies the following capabilities of the local jurisdiction:

- Legal and regulatory capability;
- Administrative and technical capability;
- Fiscal capability; and,
- Community classification.

Legal and Regulatory Capability

Table 9.28-3 Legal and Regulatory Capability of the Village of Victory

| Regulatory Tools (Codes, Ordinances, Plans) | Local Authority (Y or N) | Prohibitions (State or Federal) (Y or N) | Higher Jurisdictional Authority (Y or N) | State Mandated (Y or N) | Code Citation (Section, Paragraph, Page Number, date of adoption) |
|---|--------------------------|--|--|-------------------------|---|
| 1) Building Code | Y | N | Y | N | NYS Building Code 2007 |
| 2) Zoning Ordinance | Y | N | N | N | Not provided |
| 3) Subdivision Ordinance | Y | N | N | N | Not provided |
| 4) NFIP Flood Damage Prevention Ordinance (if you are in the NFIP, you must have this.) | N | Y | Y | Y | Not provided |
| 5) Growth Management | N | N | N | N | Not provided |

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| Regulatory Tools (Codes, Ordinances, Plans) | Local Authority (Y or N) | Prohibitions (State or Federal) (Y or N) | Higher Jurisdictional Authority (Y or N) | State Mandated (Y or N) | Code Citation (Section, Paragraph, Page Number, date of adoption) |
|--|--------------------------|--|---|----------------------------|--|
| 6) Floodplain Management / Basin Plan | N | Y | Y | N | Not provided |
| 7) Stormwater Management Plan/Ordinance | N | N | Y | Y | Not provided |
| 8) Comprehensive Plan / Master Plan/ General Plan | Y | N | N | N | Not provided |
| 9) Capital Improvements Plan | N | N | N | N | Not provided |
| 10) Site Plan Review Requirements | Y | Y | N | N | Not provided |
| 11) Open Space Plan | N | N | N | N | Not provided |
| 12) Economic Development Plan | N | N | N | N | Not provided |
| 13) Emergency Response Plan | Y | N | Y | Y | Not provided |
| 14) Post Disaster Recovery Plan | N | N | N | N | Not provided |
| 15) Post Disaster Recovery Ordinance | N | N | N | N | Not provided |
| 16) Real Estate Disclosure req. | N | N | N | N | Not provided |
| 17) Other [Special Purpose Ordinances (i.e., critical or sensitive areas)] | N | N | N | N | Not provided |

Administrative and Technical Capability

Table 9.28-4 Administrative and Technical Capability of the Village of Victory

| Staff/ Personnel Resources | Available (Y or N) | Department/ Agency/Position |
|--|-----------------------|--|
| 1) Planner(s) or Engineer(s) with knowledge of land development and land management practices | Y | Pending Contract Approval-Planning Board |
| 2) Engineer(s) or Professional(s) trained in construction practices related to buildings and/or infrastructure | N | |
| 3) Planners or engineers with an understanding of natural hazards | N | |
| 4) NFIP Floodplain Administrator (if you are in the NFIP, you must have one.) | Y | Pending Village Board Appointment |

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| Staff/ Personnel Resources | Available (Y or N) | Department/ Agency/Position |
|---|--------------------|-----------------------------|
| 5) Surveyor(s) | N | |
| 6) Personnel skilled or trained in "GIS" applications | N | |
| 7) Scientist familiar with natural hazards in the Village of Victory. | N | |
| 8) Emergency Manager | N | |
| 9) Grant Writer(s) | N | |
| 10) Staff with expertise or training in benefit/cost analysis | N | |

Fiscal Capability

| Financial Resources | Accessible or Eligible to use (Yes/No/Don't know) |
|--|---|
| 1) Community development Block Grants (CDBG) | Yes |
| 2) Capital Improvements Project Funding | Yes |
| 3) Authority to Levy Taxes for specific purposes | Yes |
| 4) User fees for water, sewer, gas or electric service | Yes |
| 5) Impact Fees for homebuyers or developers of new development/homes | No |
| 6) Incur debt through general obligation bonds | Yes |
| 7) Incur debt through special tax bonds | Yes |
| 8) Incur debt through private activity bonds | No |
| 9) Withhold public expenditures in hazard-prone areas | No |
| 10) State mitigation grant programs (e.g. NYSDEC, NYCDEP) | Yes |
| 11) Other | Yes |

Community Classifications

Table 9.28-5 Community Classifications of the Village of Victory

| Program | Classification | Date Classified |
|--|----------------|-----------------|
| Community Rating System (CRS) | NP | N/A |
| Building Code Effectiveness Grading Schedule (BCEGS) | NP | N/A |
| Public Protection | NP | N/A |
| Storm Ready | NP | N/A |
| Firewise | NP | N/A |

N/A = Not applicable. NP = Not participating. - = Unavailable.

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The classifications listed above relate to the community's effectiveness in providing services that may impact its vulnerability to the natural hazards identified. These classifications can be viewed as a gauge of the community's capabilities in all phases of emergency management (preparedness, response, recovery and mitigation) and are used as an underwriting parameter for determining the costs of various forms of insurance. The CRS class applies to flood insurance while the BCEGS and Public Protection classifications apply to standard property insurance. CRS classifications range on a scale of 1 to 10 with class one being the best possible classification, and class 10 representing no classification benefit. Firewise classifications include a higher classification when the subject property is located beyond 1000 feet of a creditable fire hydrant and is within 5 road miles of a recognized Fire Station. Criteria for classification credits are outlined in the following documents:

- The Community Rating System Coordinators Manual;
- The Building Code Effectiveness Grading Schedule;
- The ISO Mitigation online ISO's Public Protection website at: <https://www.isomitigation.com/ppc/>;
- The National Weather Service Storm Ready website at <https://www.weather.gov/stormready/>; and,
- The National Firewise Communities website at <http://firewise.org/>.

9.28.4 Mitigation Strategy

Proposed Hazard Mitigation Initiatives

Table 9.28-6 Proposed Hazard Mitigation Initiatives of the Village of Victory

| Initiative | Mitigation Initiative | Applies to New and/or Existing Structures* | Hazard(s) Mitigated | Goals Met | Objectives Met | Lead Agency | Support agencies | Estimated Cost | Sources of Funding | Timeline |
|------------|---|--|---------------------|------------|--|---|------------------|----------------|--|-----------|
| VV-1a | Where appropriate, support retrofitting of structures located in hazard-prone areas to protect structures from future damage, with repetitive loss and severe repetitive loss properties as priority. Identify facilities that are viable candidates for retrofitting based on cost-effectiveness versus relocation. Where retrofitting is determined to be a viable option, consider implementation of that action based on available funding. | Existing | Flood, Severe Storm | 1, 2, 3, 5 | 1-1, 1-2, 1-3, 2-2, 2-3, 2-4, 3-1, 3-5 | Municipality (likely through NFIP Floodplain Administrator) | NYS DHSES, FEMA | High | FEMA Mitigation Grant Programs and local budget (or property owner) for cost share | Long Term |

| Initiative | Mitigation Initiative | Applies to New and/or Existing Structures* | Hazard(s) Mitigated | Goals Met | Objectives Met | Lead Agency | Support agencies | Estimated Cost | Sources of Funding | Timeline |
|------------|--|--|---------------------|------------|--|--|---|--------------------------------|--|-----------|
| VV-1b | Where appropriate, support purchase, or relocation of structures located in hazard-prone areas to protect structures from future damage, with repetitive loss and severe repetitive loss properties as priority. Identify facilities that are viable candidates for relocation based on cost-effectiveness versus retrofitting. Where relocation is determined to be a viable option, consider implementation of that action based on available funding. | Existing | Flood, Severe Storm | 1, 2, 3, 5 | 1-1, 1-2, 1-3, 2-2, 2-3, 2-4, 3-1, 3-5 | Municipality (likely through NFIP Floodplain Administrator) | NYS DHSES, FEMA | High | FEMA Mitigation Grant Programs and local budget (or property owner) for cost share | Long Term |
| VV-2 | Consider participation in incentive-based programs such as CRS. | New & Existing | Flood | 1, 2, 5 | 1-1, 1-3, 1-6, 2-1, 2-2, 2-3, 2-4, 5-2 | Municipality (likely through NFIP Floodplain Administrator) | NYS DHSES, ISO, FEMA | Low - Medium | Local Budget | Long Term |
| VV-3 | Continue to support the implementation, monitoring, maintenance, and updating of this Plan, as defined in Section 7.0 | New & Existing | All Hazards | All | All | Municipality (through mitigation planning point of contacts) | County (through Mitigation Planning Coordinator), NYS DHSES | Low – High (for 5-year update) | Local Budget, possibly FEMA Mitigation Grant Funding for 5-year update | Ongoing |

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| Initiative | Mitigation Initiative | Applies to New and/or Existing Structures* | Hazard(s) Mitigated | Goals Met | Objectives Met | Lead Agency | Support agencies | Estimated Cost | Sources of Funding | Timeline |
|------------|--|--|---------------------|-----------|---|--|--|----------------|--|---|
| VV-4 | Strive to maintain compliance with, and good-standing in the National Flood Insurance program. | New & Existing | Flood | 1, 2, 4 | 1-1, 1-2, 1-3, 1-8, 2-2, 2-3, 2-4, 4-1, 4-2, 4-3, 4-4 | Municipality (likely through NFIP Floodplain Administrator) | NYS DHSES, ISO, FEMA | Low - Medium | Local Budget | Ongoing |
| VV-5 | Continue to develop, enhance, and implement existing emergency plans. | New & Existing | All Hazards | 1, 3 | 1-1, 1-7, 3-2, 3-4, 3-5 | Municipal Emergency Manager with support from County OEM and NYS DHSES | County Emergency Management, NYS DHSES | Low - Medium | Local Budget | Ongoing – Long-term depending on initiative |
| VV-6 | Create/enhance/ maintain mutual aid agreements with neighboring communities. | New & Existing | All Hazards | 3, 5 | 3-4, 5-1, 5-3 | Local Emergency Management, DPW and Roads | Surrounding municipalities and County | Low - Medium | Local Budget | Long Term |
| VV-7 | Support County-wide initiatives identified in Section 9.1 of the County Annex. | New & Existing | All Hazards | All | All | Local departments (as applicable for specific initiative) | County and Regional agencies (as appropriate for initiative) | Low - High | Existing programs and grant funding where applicable | Long Term |
| VV-8 | Create/update the Emergency Action Plans for all dams located within the municipality. | Existing | Flood | 1, 3 | 1-1, 1-6, 1-7, 3-1, 3-2, 3-4 | Municipality | Watershed districts (if applicable); neighboring municipalities; County (if applicable); NYS | Medium to low | FEMA HMA | Long Term |

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| Initiative | Mitigation Initiative | Applies to New and/or Existing Structures* | Hazard(s) Mitigated | Goals Met | Objectives Met | Lead Agency | Support agencies | Estimated Cost | Sources of Funding | Timeline |
|------------|---|--|---------------------|------------|------------------------------|--------------|--|----------------|--------------------|------------|
| VV-9 | Implement dam structure repairs as required by dam safety report/protocols | Existing | Flood | 3 | 3-1, 3-3, 3-6 | Municipality | Watershed districts (if applicable); neighboring municipalities; County (if applicable); NYS | Medium | FEMA HMA | Ongoing |
| VV-10 | Support the Installation/Implementation of Community Emergency Alert System | New & Existing | All Hazards | 1, 3, 5 | 1-1, 3-1, 3-3, 3-5, 3-6, 5-1 | Municipality | Watershed districts (if applicable); neighboring municipalities; County (if applicable); NYS | Medium | FEMA HMA | Short Term |
| VV-11 | Create a mitigation support fund to provide matching funds on an ongoing basis for municipality and residential mitigation projects which will fund cost-sharing portions of projects and be replenished during the annual budget cycle | New & Existing | All Hazards | 1, 2, 3, 5 | 1-3, 1-9, 2-5, 3-1, 5-2 | Municipality | | Medium | Operating budget | Short Term |

*Does this mitigation initiative reduce the effects of hazards on new and/or existing buildings and/or infrastructure?

Notes: Short term = 1 to 5 years; Long Term= 5 years or greater; OG = On going program; DOF = Depending on funding; NA = Not applicable; PDM = Pre-Disaster Mitigation Grant Program.

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Analysis of Mitigation Actions

This table summarizes the participant’s mitigation actions by hazard of concern and the six mitigation types to illustrate that the Village has selected a comprehensive range of actions/projects.

Table 9.28-7 Analysis of Mitigation Actions of the Village of Victory

| Hazard of Concern | Type of Mitigation Action | | | | | |
|---|-------------------------------------|-------------------------------------|-------------------------------------|-----------------------------|---|---------------------|
| | Prevention | Property Protection | Public Education and Awareness | Natural Resource Protection | Emergency Services | Structural Projects |
| Drought | VV-3, VV-7, VV-11 | VV-3, VV-7 | VV-3, VV-7 | VV-3, VV-7 | VV-3, VV-5, VV-6, VV-7, VV-10 | VV-3, VV-7 |
| Earthquake | VV-3, VV-7, VV-11 | VV-3, VV-7 | VV-3, VV-7 | VV-3, VV-7 | V-3, VV-5, VV-6, VV-7, VV-10 | VV-3, VV-7 |
| Extreme Temperatures | VV-3, VV-7, VV-11 | VV-3, VV-7 | VV-3, VV-7 | VV-3, VV-7 | VV-3, VV-5, VV-6, VV-7, VV-10 | VV-3, VV-7 |
| Flooding (riverine, flash, coastal and urban flooding) | VV-2, VV-3, VV-4, VV-7, VV-8, VV-11 | VV-1a and b, VV-2, VV-3, VV-4, VV-7 | VV-1a and b, VV-2, VV-3, VV-4, VV-7 | VV-3, VV-7 | VV-2, VV-3, VV-5, VV-6, VV-7, VV-8, VV-10 | VV-3, VV-7, VV-9 |
| Ground Failure | VV-3, VV-7, VV-11 | VV-3, VV-7 | VV-3, VV-7 | VV-3, VV-7 | VV-3, VV-5, VV-6, VV-7, VV-10 | VV-3, VV-7 |
| Invasive Species | VV-3, VV-7, VV-11 | VV-3, VV-7 | VV-3, VV-7 | VV-3, VV-7 | VV-3, VV-5, VV-6, VV-7, VV-10 | VV-3, VV-7 |
| Severe Storms (windstorms, thunderstorms, hail, lightning and tornados) | VV-2, VV-3, VV-4, VV-7, VV-11 | VV-1a and b, VV-2, VV-3, VV-4, VV-7 | VV-1a and b, VV-2, VV-3, VV-4, VV-7 | VV-3, VV-7 | VV-2, VV-3, VV-5, VV-6, VV-7, VV-10 | VV-3, VV-7 |
| Severe Winter Storm (heavy snow, blizzards, ice storms) | VV-3, VV-7, VV-11 | VV-3, VV-7 | VV-3, VV-7 | VV-3, VV-7 | VV-3, VV-5, VV-6, VV-7, VV-10 | VV-3, VV-7 |
| Wildfire | VV-3, VV-7, VV-11 | VV-3, VV-7 | VV-3, VV-7 | VV-3, VV-7 | VV-3, VV-5, VV-6, VV-7, VV-10 | VV-3, VV-7 |

| Hazard of Concern | Type of Mitigation Action | | | | | |
|-------------------|---------------------------|---------------------|--------------------------------|-----------------------------|--------------------|---------------------|
| | Prevention | Property Protection | Public Education and Awareness | Natural Resource Protection | Emergency Services | Structural Projects |

Notes:

1. **Prevention:** Government, administrative or regulatory actions or processes that influence the way land and buildings are developed and built. These actions also include public activities to reduce hazard losses. Examples include planning and zoning, floodplain local laws, capital improvement programs, open space preservation, and storm water management regulations.
2. **Property Protection:** Actions that involve (1) modification of existing buildings or structures to protect them from a hazard or (2) removal of the structures from the hazard area. Examples include acquisition, elevation, relocation, structural retrofits, storm shutters, and shatter-resistant glass.
3. **Public Education and Awareness:** Actions to inform and educate citizens, elected officials, and property owners about hazards and potential ways to mitigate them. Such actions include outreach projects, real estate disclosure, hazard information centers, and school-age and adult education programs.
4. **Natural Resource Protection:** Actions that minimize hazard loss and also preserve or restore the functions of natural systems. These actions include sediment and erosion control, stream corridor restoration, watershed management, forest and vegetation management, and wetland restoration and preservation.
5. **Emergency Services:** Actions that protect people and property, during and immediately following, a disaster or hazard event. Services include warning systems, emergency response services, and the protection of essential facilities.
6. **Structural Projects:** Actions that involve the construction of structures to reduce the impact of a hazard. Such structures include dams, setback levees, floodwalls, retaining walls, and safe rooms.

Prioritization of Mitigation Initiatives

Table 9.28-8 Prioritization of Mitigation Initiatives of the Village of Victory

| Initiative # | # of Objectives Met | Benefits | Costs | Do Benefits equal or exceed Costs? (Yes or No) | Is project Grant eligible? (Yes or No) | Can Project be funded under existing programs/budgets? (Yes or No) | Priority (High, Med., Low) |
|--------------|---------------------|----------|-------|--|--|--|----------------------------|
| VV-1a | 8 | H | H | Y | Y | N | M-H* |
| VV-1b | 8 | H | H | Y | Y | N | M-H* |
| VV-2 | 8 | M | L | Y | N | Y | H |
| VV-3 | 28 | M | M | Y | N (Yes for 5 year update) | Y | H |
| VV-4 | 11 | L | L | Y | N | Y | H |
| VV-5 | 5 | M | L | Y | N | Y | M |
| VV-6 | 35 | M | L | Y | N | Y | H |
| VV-7 | 28 | H | L-M | Y | Dependant on specific initiative | Dependant on specific initiative | M-H (dependant) |
| VV-8 | 6 | M | M-L | Y | Y | Y (local match) | M |
| VV-9 | 3 | M | M | Y | Y | Y (local match) | M |
| VV-10 | 6 | M | M | Y | Y | Y (local match) | M |
| VV-11 | 6 | M | M | Y | N | Y | H |

Notes: H = High. L = Low. M = Medium. N = No. N/A = Not applicable. Y = Yes.

*This initiative has a Medium priority based on the prioritization scheme used in this planning process (implementation based on grant funding), however it is recognized that addressing repetitive and severe repetitive loss properties is considered a high priority by Federal Emergency Management Agency (FEMA) and NYS Division of Homeland Security and Emergency Services (NYS DHSES) (as expressed in the State HMP), and thus shall be considered a High priority for all participants in the planning process.

Explanation of Priorities

- High Priority** - A project that meets multiple objectives (i.e., multiple hazards), benefits exceeds cost, has funding secured or is an on-going project and project meets eligibility requirements for the Hazard Mitigation Grant Program (HMGP) or Pre-Disaster Mitigation Grant Program (PDM) programs. High priority projects can be completed in the short term (1 to 5 years).
- Medium Priority** - A project that meets goals and objectives, benefits exceeds costs, funding has not been secured but project is grant eligible under, HMGP, PDM or other grant programs. Project can be completed in the short term, once funding is completed. Medium priority projects will become high priority projects once funding is secured.
- Low Priority** - Any project that will mitigate the risk of a hazard, benefits do not exceed the costs or are difficult to quantify, funding has not been secured and project is not eligible for HMGP or PDM grant funding, and time line for completion is considered long term (1

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to 10 years). Low priority projects may be eligible other sources of grant funding from other programs. A low priority project could become a high priority project once funding is secured as long as it could be completed in the short term.

Prioritization of initiatives was based on above definitions: Yes.

Prioritization of initiatives was based on parameters other than stated above: Not Applicable.

9.28.5 Future Needs to Better Understand Risk/Vulnerability

None at this time.

9.28.6 Additional Comments

No additional comments at this time.