

9.28 Village of Victory

This section presents the jurisdictional annex for the Village of Victory. Representatives from the Village of Victory did not provide any updates to this annex for the 2019 HMP Update. The population data was updated to be consistent with the rest of this plan. Hazard Mitigation Plan Point of Contact

Primary Point of Contact	Alternate Point of Contact
Patrick Dewey, Mayor PO Box 305; Victory Mills, NY 12884 (518) 695 – 3808 jspdewey@all-lifts.com	Lawrence Wolcott, Fire Chief PO Box 305; Victory Mills, NY 12884 (518) 695 – 3808 eta612@aol.com

9.28.1 Village Profile

Population

517 (American Community Survey 5-Year 2016 Estimates)

Location

The Village of Victory is located in the northeast part of the Town of Saratoga, southwest of and bordering the Village of Schuylerville. Victory is one of the smallest villages in New York State. The village is located on the north bank of Fish Creek, a tributary of the nearby Hudson River. New York State Route 32, Gates Avenue, passes through the village.

According to the U.S. Census Bureau, the village has a total area of 0.5 square miles, all of it land.

Climate

Saratoga County, with all its municipalities, generally experiences seasonable weather patterns characteristic of the northeastern U.S. Warm summers are typically experienced, with occasional high temperatures and humidity. Midsummer temperatures typically range from 60°F to 83°F (Fahrenheit). The winters of Saratoga County are long and cold, with temperatures typically ranging from 12°F to 30°F (Fahrenheit). During the winter, temperatures are cooler than the temperatures in areas located near large bodies of water. Snow accumulates to an average depth of 68.7 inches each year.

Brief History

The village has also been called "Victory Mills," most likely named so owing to the former factory/mill, known as Saratoga Victory Manufacturing Company, centrally located on Gates Avenue, the primary road through town. The village was incorporated in 1849. The name Victory is most certainly due to the defeat of the British at the Battle of Saratoga and the surrender of the sword from Burgoyne to Gates, which ceremony took place near Victory.

Multi-Jurisdictional Hazard Mitigation Plan

Saratoga County, New York
July 18, 2019

Governing Body Format

The Village of Victory is governed by a three-member Board of Trustees. Each member has a four-year term and is an elected position. Of the village board there is a mayor and two trustees. The village consists of seven departments and or commission boards and report to the board of trustees.

Growth/Development Trends

Table 9.28-1 New and Potential Development in the Village of Victory

Property Name	Type	Number of Structures	Address	Block and Lot	Description
Riverview Realty	Residential	1	Gates Avenue	170.30-2-27.1	Pending planning board approval of renovation of old mill property.
Revolutionary Land Corp.	Residential	0	Gates Ave Extension	157.78-1-13.11	12.38 acres with conceptual development extending small housing development.
Water Treatment Facilities	Gov't.	2	Town of Saratoga & Fort Hardy Park	Not provided	Completed new and upgrade water treatment plants as mandated serving two villages with outside users in three townships.
Sewer Wastewater	Gov't.	1	Not provided	Not provided	Impact of potential new WWTP under mandate in the neighboring village would affect Village of Victory. Victory has improved the sewer infrastructure as mandated in 1993. Lift station only located in Victory.

9.28.2 Village-Specific Hazard Information

Detailed hazard event histories can be found in the Previous Occurrences and Losses sections of each hazard profile in Section 5. Table 9.28-2 summarizes the Village of Victory ranking of the natural hazards based on probability of occurrence and impacts to the village. The Village of Victory did not revise their hazard ranking for this plan update, therefore hazard rankings are not available for the newly added hazards (drought, extreme temperature, and invasive species). Based on the old ranking, the most notable difference between the Village of Victory and the County is that severe winter weather is the Village's highest risk hazard, whereas the County ranked it a moderate hazard.

Table 9.28-2 Village of Victory Hazard Ranking

Rank #	Hazard Type	Probability of Occurrence	Risk Ranking Score ^a	Hazard Ranking ^b	County Hazard Ranking ^b
N/A	Drought	No information provided	No information provided	No information provided	Low
4	Earthquake	Rare	11	Low	Low
1	Flood (riverine, flash, coastal and urban flooding)	Frequent	51	High	High
N/A	Extreme Temperature	No information provided	No information provided	No information provided	High
3	Ground Failure	Occasional	24	Medium	Medium
N/A	Invasive Species	No information provided	No information provided	No information provided	Medium
2	Severe Storm (windstorms, thunderstorms, hail, lightning and tornados)	Frequent	51	High	High
1	Severe Winter Storm (heavy snow, blizzards, ice storms)	Frequent	54	High	Medium
N/A	Wildfire	No information provided	No information provided	No information provided	Low

a. Risk ranking score = Probability x Impact

b. High = Total hazard priority risk ranking score of 31 and above; Medium = Total hazard priority risk ranking of 16-30; and Low = Total hazard risk ranking below 15

c. N/A = Not available. The Village of Victory did not rank the new hazards profiled in the 2019 HMP Update. The rankings in this table reflect the village's ranking of the hazards in the previous HMP.

9.28.3 Capability Assessment

This section identifies the following capabilities of the local jurisdiction:

- Legal and regulatory capability;
- Administrative and technical capability;
- Fiscal capability; and,
- Community classification.

Legal and Regulatory Capability

Table 9.28-3 Legal and Regulatory Capability of the Village of Victory

Regulatory Tools (Codes, Ordinances, Plans)	Local Authority (Y or N)	Prohibitions (State or Federal) (Y or N)	Higher Jurisdictional Authority (Y or N)	State Mandated (Y or N)	Code Citation (Section, Paragraph, Page Number, date of adoption)
1) Building Code	Y	N	Y	N	NYS Building Code 2007
2) Zoning Ordinance	Y	N	N	N	Not provided
3) Subdivision Ordinance	Y	N	N	N	Not provided
4) NFIP Flood Damage Prevention Ordinance (if you are in the NFIP, you must have this.)	N	Y	Y	Y	Not provided
5) Growth Management	N	N	N	N	Not provided
6) Floodplain Management / Basin Plan	N	Y	Y	N	Not provided
7) Stormwater Management Plan/Ordinance	N	N	Y	Y	Not provided
8) Comprehensive Plan / Master Plan/ General Plan	Y	N	N	N	Not provided
9) Capital Improvements Plan	N	N	N	N	Not provided
10) Site Plan Review Requirements	Y	Y	N	N	Not provided
11) Open Space Plan	N	N	N	N	Not provided
12) Economic Development Plan	N	N	N	N	Not provided
13) Emergency Response Plan	Y	N	Y	Y	Not provided
14) Post Disaster Recovery Plan	N	N	N	N	Not provided
15) Post Disaster Recovery Ordinance	N	N	N	N	Not provided
16) Real Estate Disclosure req.	N	N	N	N	Not provided
17) Other [Special Purpose Ordinances (i.e., critical or sensitive areas)]	N	N	N	N	Not provided

Multi-Jurisdictional Hazard Mitigation Plan

Saratoga County, New York

July 18, 2019

Administrative and Technical Capability

Table 9.28-4 Administrative and Technical Capability of the Village of Victory

Staff/ Personnel Resources	Available (Y or N)	Department/ Agency/Position
1) Planner(s) or Engineer(s) with knowledge of land development and land management practices	Y	Pending Contract Approval-Planning Board
2) Engineer(s) or Professional(s) trained in construction practices related to buildings and/or infrastructure	N	
3) Planners or engineers with an understanding of natural hazards	N	
4) NFIP Floodplain Administrator (if you are in the NFIP, you must have one.)	Y	Pending Village Board Appointment
5) Surveyor(s)	N	
6) Personnel skilled or trained in "GIS" applications	N	
7) Scientist familiar with natural hazards in the Village of Victory.	N	
8) Emergency Manager	N	
9) Grant Writer(s)	N	
10) Staff with expertise or training in benefit/cost analysis	N	

Fiscal Capability

Financial Resources	Accessible or Eligible to use (Yes/No/Don't know)
1) Community development Block Grants (CDBG)	Yes
2) Capital Improvements Project Funding	Yes
3) Authority to Levy Taxes for specific purposes	Yes
4) User fees for water, sewer, gas or electric service	Yes
5) Impact Fees for homebuyers or developers of new development/homes	No
6) Incur debt through general obligation bonds	Yes
7) Incur debt through special tax bonds	Yes
8) Incur debt through private activity bonds	No
9) Withhold public expenditures in hazard-prone areas	No
10) State mitigation grant programs (e.g. NYSDEC, NYCDEP)	Yes
11) Other	Yes

Multi-Jurisdictional Hazard Mitigation Plan

Community Classifications

Table 9.28-5 Community Classifications of the Village of Victory

Program	Classification	Date Classified
Community Rating System (CRS)	NP	N/A
Building Code Effectiveness Grading Schedule (BCEGS)	NP	N/A
Public Protection	NP	N/A
Storm Ready	NP	N/A
Firewise	NP	N/A

N/A = Not applicable. NP = Not participating. - = Unavailable.

The classifications listed above relate to the community’s effectiveness in providing services that may impact its vulnerability to the natural hazards identified. These classifications can be viewed as a gauge of the community’s capabilities in all phases of emergency management (preparedness, response, recovery and mitigation) and are used as an underwriting parameter for determining the costs of various forms of insurance. The CRS class applies to flood insurance while the BCEGS and Public Protection classifications apply to standard property insurance. CRS classifications range on a scale of 1 to 10 with class one being the best possible classification, and class 10 representing no classification benefit. Firewise classifications include a higher classification when the subject property is located beyond 1000 feet of a creditable fire hydrant and is within 5 road miles of a recognized Fire Station. Criteria for classification credits are outlined in the following documents:

- The Community Rating System Coordinators Manual;
- The Building Code Effectiveness Grading Schedule;
- The ISO Mitigation online ISO’s Public Protection website at: <https://www.isomitigation.com/ppc/>;
- The National Weather Service Storm Ready website at <https://www.weather.gov/stormready/>; and,
- The National Firewise Communities website at <http://firewise.org/>.

9.28.4 Mitigation Strategy

Proposed Hazard Mitigation Initiatives

Table 9.28-6 Proposed Hazard Mitigation Initiatives of the Village of Victory

Initiative	Mitigation Initiative	Applies to New and/or Existing Structures*	Hazard(s) Mitigated	Goals Met	Objectives Met	Lead	Support	Estimated Cost	Sources of Funding	Timeline
VV-1a	Where appropriate, support retrofitting of structures located in hazard-prone areas to protect structures from future damage, with repetitive loss and severe repetitive loss properties as priority. Identify facilities that are viable candidates for retrofitting based on cost-effectiveness versus relocation. Where retrofitting is determined to be a viable option, consider implementation of that action based on available funding.	Existing	Flood, Severe Storm	1, 2, 3, 5	1-1, 1-2, 1-3, 2-2, 2-3, 2-4, 3-1, 3-5	NFIP Floodplain Administrator	NYS DHSES, FEMA	High	FEMA Mitigation Grant Programs and local budget (or property owner) for cost share	Long Term

Initiative	Mitigation Initiative	Applies to New and/or Existing Structures*	Hazard(s) Mitigated	Goals Met	Objectives Met	Lead	Support	Estimated Cost	Sources of Funding	Timeline
VV-1b	Where appropriate, support purchase, or relocation of structures located in hazard-prone areas to protect structures from future damage, with repetitive loss and severe repetitive loss properties as priority. Identify facilities that are viable candidates for relocation based on cost-effectiveness versus retrofitting. Where relocation is determined to be a viable option, consider implementation of that action based on available funding.	Existing	Flood, Severe Storm	1, 2, 3, 5	1-1, 1-2, 1-3, 2-2, 2-3, 2-4, 3-1, 3-5	NFIP Floodplain Administrator	NYS DHSES, FEMA	High	FEMA Mitigation Grant Programs and local budget (or property owner) for cost share	Long Term
VV-2	Consider participation in incentive-based programs such as CRS.	New & Existing	Flood	1, 2, 5	1-1, 1-3, 1-6, 2-1, 2-2, 2-3, 2-4, 5-2	NFIP Floodplain Administrator)	NYS DHSES, ISO, FEMA	Low - Medium	Local Budget	Long Term
VV-3	Continue to support the implementation, monitoring, maintenance, and updating of this Plan, as defined in Section 7.0	New & Existing	All Hazards	All	All	NFIP Floodplain Administrator	County (through Mitigation Planning Coordinator), NYS DHSES	Low – High (for 5-year update)	Local Budget, possibly FEMA Mitigation Grant Funding for 5-year update	Ongoing

Multi-Jurisdictional Hazard Mitigation Plan

Saratoga County, New York

July 18, 2019

Initiative	Mitigation Initiative	Applies to New and/or Existing Structures*	Hazard(s) Mitigated	Goals Met	Objectives Met	Lead	Support	Estimated Cost	Sources of Funding	Timeline
VV-4	Strive to maintain compliance with, and good-standing in the National Flood Insurance program.	New & Existing	Flood	1, 2, 4	1-1, 1-2, 1-3, 1-8, 2-2, 2-3, 2-4, 4-1, 4-2, 4-3, 4-4	NFIP Floodplain Administrator	NYS DHSES, ISO, FEMA	Low - Medium	Local Budget	Ongoing
VV-5	Continue to develop, enhance, and implement existing emergency plans.	New & Existing	All Hazards	1, 3	1-1, 1-7, 3-2, 3-4, 3-5	Emergency Management with support from County OEM and NYS DHSES	County Emergency Management, NYS DHSES	Low - Medium	Local Budget	Ongoing – Long-term depending on initiative
VV-6	Create/enhance/ maintain mutual aid agreements with neighboring communities.	New & Existing	All Hazards	3, 5	3-4, 5-1, 5-3	Emergency Management, DPW and Roads	Surrounding municipalities and County	Low - Medium	Local Budget	Long Term
VV-7	Support County-wide initiatives identified in Section 9.1 of the County Annex.	New & Existing	All Hazards	All	All	Appropriate Departments	County and Regional agencies (as appropriate for initiative)	Low - High	Existing programs and grant funding where applicable	Long Term
VV-8	Create/update the Emergency Action Plans for all dams located within the municipality.	Existing	Flood	1, 3	1-1, 1-6, 1-7, 3-1, 3-2, 3-4	Office of Emergency Management	Watershed districts (if applicable); neighboring municipalities; County (if applicable); NYS	Medium to low	FEMA HMA	Long Term

Multi-Jurisdictional Hazard Mitigation Plan

Saratoga County, New York

July 18, 2019

Initiative	Mitigation Initiative	Applies to New and/or Existing Structures*	Hazard(s) Mitigated	Goals Met	Objectives Met	Lead	Support	Estimated Cost	Sources of Funding	Timeline
VV-9	Implement dam structure repairs as required by dam safety report/protocols	Existing	Flood	3	3-1, 3-3, 3-6	NFIP Floodplain Administrator	Watershed districts (if applicable); neighboring municipalities; County (if applicable); NYS	Medium	FEMA HMA	Ongoing
VV-10	Support the Installation/Implementation of Community Emergency Alert System	New & Existing	All Hazards	1, 3, 5	1-1, 3-1, 3-3, 3-5, 3-6, 5-1	LEMC	Watershed districts (if applicable); neighboring municipalities; County (if applicable); NYS	Medium	FEMA HMA	Short Term
VV-11	Create a mitigation support fund to provide matching funds on an ongoing basis for municipality and residential mitigation projects which will fund cost-sharing portions of projects and be replenished during the annual budget cycle	New & Existing	All Hazards	1, 2, 3, 5	1-3, 1-9, 2-5, 3-1, 5-2	Village Board		Medium	Operating budget	Short Term

*Does this mitigation initiative reduce the effects of hazards on new and/or existing buildings and/or infrastructure?

Notes: Short term = 1 to 5 years; Long Term= 5 years or greater; OG = Ongoing program; DOF = Depending on funding; NA = Not applicable; PDM = Pre-Disaster Mitigation Grant Program.

Multi-Jurisdictional Hazard Mitigation Plan

Saratoga County, New York

July 18, 2019

Analysis of Mitigation Actions

This table summarizes the participant’s mitigation actions by hazard of concern and the six mitigation types to illustrate that the Village has selected a comprehensive range of actions/projects.

Table 9.28-7 Analysis of Mitigation Actions of the Village of Victory

Hazard of Concern	Type of Mitigation Action					
	Prevention	Property Protection	Public Education and Awareness	Natural Resource Protection	Emergency Services	Structural Projects
Drought	VV-3, VV-7, VV-11	VV-3, VV-7	VV-3, VV-7	VV-3, VV-7	VV-3, VV-5, VV-6, VV-7, VV-10	VV-3, VV-7
Earthquake	VV-3, VV-7, VV-11	VV-3, VV-7	VV-3, VV-7	VV-3, VV-7	V-3, VV-5, VV-6, VV-7, VV-10	VV-3, VV-7
Extreme Temperatures	VV-3, VV-7, VV-11	VV-3, VV-7	VV-3, VV-7	VV-3, VV-7	VV-3, VV-5, VV-6, VV-7, VV-10	VV-3, VV-7
Flooding (riverine, flash, coastal and urban flooding)	VV-2, VV-3, VV-4, VV-7, VV-8, VV-11	VV-1a and b, VV-2, VV-3, VV-4, VV-7	VV-1a and b, VV-2, VV-3, VV-4, VV-7	VV-3, VV-7	VV-2, VV-3, VV-5, VV-6, VV-7, VV-8, VV-10	VV-3, VV-7, VV-9
Ground Failure	VV-3, VV-7, VV-11	VV-3, VV-7	VV-3, VV-7	VV-3, VV-7	VV-3, VV-5, VV-6, VV-7, VV-10	VV-3, VV-7
Invasive Species	VV-3, VV-7, VV-11	VV-3, VV-7	VV-3, VV-7	VV-3, VV-7	VV-3, VV-5, VV-6, VV-7, VV-10	VV-3, VV-7
Severe Storms (windstorms, thunderstorms, hail, lightning and tornados)	VV-2, VV-3, VV-4, VV-7, VV-11	VV-1a and b, VV-2, VV-3, VV-4, VV-7	VV-1a and b, VV-2, VV-3, VV-4, VV-7	VV-3, VV-7	VV-2, VV-3, VV-5, VV-6, VV-7, VV-10	VV-3, VV-7
Severe Winter Storm (heavy snow, blizzards, ice storms)	VV-3, VV-7, VV-11	VV-3, VV-7	VV-3, VV-7	VV-3, VV-7	VV-3, VV-5, VV-6, VV-7, VV-10	VV-3, VV-7
Wildfire	VV-3, VV-7, VV-11	VV-3, VV-7	VV-3, VV-7	VV-3, VV-7	VV-3, VV-5, VV-6, VV-7, VV-10	VV-3, VV-7

Hazard of Concern	Type of Mitigation Action					
	Prevention	Property Protection	Public Education and Awareness	Natural Resource Protection	Emergency Services	Structural Projects

Notes:

1. **Prevention:** Government, administrative or regulatory actions or processes that influence the way land and buildings are developed and built. These actions also include public activities to reduce hazard losses. Examples include planning and zoning, floodplain local laws, capital improvement programs, open space preservation, and storm water management regulations.
2. **Property Protection:** Actions that involve (1) modification of existing buildings or structures to protect them from a hazard or (2) removal of the structures from the hazard area. Examples include acquisition, elevation, relocation, structural retrofits, storm shutters, and shatter-resistant glass.
3. **Public Education and Awareness:** Actions to inform and educate citizens, elected officials, and property owners about hazards and potential ways to mitigate them. Such actions include outreach projects, real estate disclosure, hazard information centers, and school-age and adult education programs.
4. **Natural Resource Protection:** Actions that minimize hazard loss and also preserve or restore the functions of natural systems. These actions include sediment and erosion control, stream corridor restoration, watershed management, forest and vegetation management, and wetland restoration and preservation.
5. **Emergency Services:** Actions that protect people and property, during and immediately following, a disaster or hazard event. Services include warning systems, emergency response services, and the protection of essential facilities.
6. **Structural Projects:** Actions that involve the construction of structures to reduce the impact of a hazard. Such structures include dams, setback levees, floodwalls, retaining walls, and safe rooms.

Prioritization of Mitigation Initiatives

Table 9.28-8 Prioritization of Mitigation Initiatives of the Village of Victory

Initiative #	# of Objectives Met	Benefits	Costs	Do Benefits equal or exceed Costs? (Yes or No)	Is project Grant eligible? (Yes or No)	Can Project be funded under existing programs/budgets? (Yes or No)	Priority (High, Med., Low)
VV-1a	8	H	H	Y	Y	N	M-H*
VV-1b	8	H	H	Y	Y	N	M-H*
VV-2	8	M	L	Y	N	Y	H
VV-3	28	M	M	Y	N (Yes for 5-year update)	Y	H
VV-4	11	L	L	Y	N	Y	H
VV-5	5	M	L	Y	N	Y	M
VV-6	35	M	L	Y	N	Y	H
VV-7	28	H	L-M	Y	Dependent on specific initiative	Dependent on specific initiative	M-H (dependent)
VV-8	6	M	M-L	Y	Y	Y (local match)	M
VV-9	3	M	M	Y	Y	Y (local match)	M
VV-10	6	M	M	Y	Y	Y (local match)	M
VV-11	6	M	M	Y	N	Y	H

Notes: H = High. L = Low. M = Medium. N = No. N/A = Not applicable. Y = Yes.

*This initiative has a Medium priority based on the prioritization scheme used in this planning process (implementation based on grant funding), however it is recognized that addressing repetitive and severe repetitive loss properties is considered a high priority by Federal Emergency Management Agency (FEMA) and NYS Division of Homeland Security and Emergency Services (NYS DHSES) (as expressed in the State HMP), and thus shall be considered a High priority for all participants in the planning process.

Explanation of Priorities

- High Priority** - A project that meets multiple objectives (i.e., multiple hazards), benefits exceeds cost, has funding secured or is an on-going project and project meets eligibility requirements for the Hazard Mitigation Grant Program (HMGP) or Pre-Disaster Mitigation Grant Program (PDM) programs. High priority projects can be completed in the short term (1 to 5 years).
- Medium Priority** - A project that meets goals and objectives, benefits exceeds costs, funding has not been secured but project is grant eligible under, HMGP, PDM or other grant programs. Project can be completed in the short term, once funding is completed. Medium priority projects will become high priority projects once funding is secured.
- Low Priority** - Any project that will mitigate the risk of a hazard, benefits do not exceed the costs or are difficult to quantify, funding has not been secured and project is not eligible for HMGP or PDM grant funding, and time line for completion is considered long term (1

Multi-Jurisdictional Hazard Mitigation Plan

Saratoga County, New York

July 18, 2019

9.28-13

to 10 years). Low priority projects may be eligible other sources of grant funding from other programs. A low priority project could become a high priority project once funding is secured as long as it could be completed in the short term.

Prioritization of initiatives was based on above definitions: Yes.

Prioritization of initiatives was based on parameters other than stated above: Not Applicable.

9.28.5 National Flood Insurance Program Compliance

The Village of Victory (Village) participates in the NFIP and draws on a number of capabilities to carry out program requirements. The Village maintains a number of jurisdictional ordinances that ensure all construction is appropriate for the areas considered at risk to flooding, such as Site Plan Review Requirements.

The Village is staffed with professionals whose expertise supports a high standard of floodplain management. In addition to employing a floodplain administrator, included on Village staff are planners and engineers with knowledge of land development and land management practices. Project review input from professionals serving in these technical positions provides guidance to property owners about how to build or rebuild in ways that minimize flood damage to persons and property.

The community also developed three mitigation actions to enhance NFIP program management. These include reviewing the vulnerability of facilities in hazard prone areas and determining the appropriate course of action (e.g. retrofitting vs relocation); reviewing the feasibility of becoming a member of the Community Rating System; and implement dam structure repairs as required by dam safety report/protocols.

The village does not currently have any properties that have experienced repetitive loss (RL) or severe repetitive losses (SRL) from flood. The village will continue to proactively mitigate at-risk properties and monitor NFIP claims for RL and SRL properties.

9.28.6 Future Needs to Better Understand Risk/Vulnerability

None at this time.

9.28.7 Additional Comments

No additional comments at this time.